



U.S. Department
of Transportation
**Federal Highway
Administration**

Illinois Division

3250 Executive Park Drive
Springfield, Illinois 62703

September 24, 2002

Copy routed to District Engineer

HPP-IL

The Honorable Stan Leach,
Mayor of the City of Moline
Moline, Illinois 61265

Dear Mayor Leach:

Subject: Milan Beltway Extension

RECEIVED DISTRICT 2	TO	FROM	NO.	AC	DATE
		DISTRICT ENGINEER			
		PROGRAM DEVELOPMENT			
		PROJECT IMPLEMENTATION			
		OPERATIONS			
		ADMINISTRATIVE SERVICES			
		LOCAL ROADS			
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		DISTRIBUTE TO ALL BUREAUS			
		CONFER WITH DISTRICT ENGINEER			
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	PREPARE CORRESPONDENCE FOR YOUR SIGNATURE				
	WORKER	DET			
	REMARKS				

Thank you for your August 13, 2002 letter expressing the importance of the Milan Beltway Extension project to your metropolitan area. I want to assure you that our agency fully understands your concern that everything possible is being done to expedite the National Environmental Policy Act (NEPA) process so this project will become a reality.

Any project in which Federal Highway Administration (FHWA) funds are to be utilized or any project that the agency with jurisdiction chooses to remain eligible for FHWA funding is legally required to comply with NEPA. For the Milan Beltway Extension, this compliance is being provided through the development of an Environmental Impact Statement (EIS). The NEPA, as well as FHWA's Environmental regulations as specified in 23 Code of Federal Regulation 771, requires that a process be followed in the development of an EIS. First, I would like to describe the NEPA project development process in general. Then, I will provide a summary as to where the Milan Beltway Extension project is in the process, and what needs to be accomplished in the future for this project to reach implementation.

The first step in the process is the development of a Draft EIS (DEIS). The FHWA Division Office works closely with the Illinois Department of Transportation (IDOT) during the development of the DEIS, to not only ensure a quality analysis for the best project decisions but to also expedite project development and avoid future delays. The FHWA reviews preliminary versions of the DEIS to ensure that the document evaluates all reasonable alternatives and discusses why certain alternatives that were considered were eliminated from the detailed study. The FHWA preliminary reviews also ensure that the DEIS summarizes the studies, reviews, consultations, and coordination required by environmental laws. After all FHWA comments on the DEIS are addressed, the FHWA can then approve and sign the DEIS.

After FHWA signs the DEIS, a Notice of Availability (NOA) is published in the Federal Register. This initiates a required 45-day comment period on the DEIS. Typically, in Illinois, a public hearing is held on the DEIS during this 45-day comment period. After completion of the 45-day comment period, development of a Final EIS (FEIS) that addresses comments received during the comment period begins. Once again, the FHWA works closely with IDOT during the development of the FEIS and reviews preliminary versions of the document. Once FHWA comments on the FEIS have been addressed, the document is provided to FHWA Legal Counsel for a legal sufficiency review (allowed 30 days). After receiving the legal sufficiency determination, the FHWA Division Office may then sign and approve the FEIS. As with the DEIS, an NOA for the FEIS is published in the Federal Register. This initiates a required 30-day comment period on the FEIS. After the 30-day comment period for the FEIS is completed, a Record of Decision (ROD) will be developed and then finally issued by the FHWA. Once an ROD is issued on a project, the project may proceed to implementation. All of the comment periods noted above are prescribed in regulations to provide an adequate opportunity for public input into the process.

A DEIS has been developed for the Milan Beltway Extension. The FHWA Illinois Division Office received a preliminary copy of the DEIS in the fall of 2001. The FHWA provided comments on the DEIS to IDOT in January of 2002. The FHWA received a revised DEIS that was responsive to some, but not all, of the comments in August of 2002. FHWA issued final comments on the DEIS on August 27, 2002. Once FHWA receives a final revised DEIS, this office should be in a position to sign and approve the DEIS. As described above, a 45-day comment period will follow, including a public hearing. This 45-day comment period will be followed by continuance of the process as I described above from development of the FEIS to issuance of an ROD.

Let me assure you that our office is committed to efficient and expeditious review and comment on the EIS during its development through the required NEPA process. If you have any questions, please contact our Environmental Programs Engineer, J.D. Stevenson, at 217-492-4638.

Sincerely,
Original signed by:
/s/ Norman R. Stoner

Norman R. Stoner, P.E.
Division Administrator

Original duplicate letters to:

Mr. José Moreno, Mayor, East Moline, Illinois
Mr. Duane Dawson, Board President, Village of Milan, Illinois
Mr. Mark Schwiebert, Mayor, City of Rock Island, Illinois
Mr. Lyle Lohse, Mayor, City of Silvis, Illinois
Mr. William Armstrong, Chairman, Rock Island County, Rock Island, Illinois

cc:

U.S. Representative Lane A. Evans

Ms. Linda Wheeler, Director, Office of Planning and Programming, IDOT
Mr. Jim Easterly, Director, Division of Highways, IDOT
Mr. Roger Roche, District Engineer, IDOT District 2



Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
Telephone 815/284-2271

FILE COPY

PROGRAM DEVELOPMENT

Studies and Plans
FAU Route 5822 (Milan Beltway)
Section 1-3
Rock Island County
Job No. P-92-096-84
Milan Beltway Extension over the Rock River

April 11, 2003

Mr. Scott Hinton
City Engineer
City of Moline
3635 4th Avenue
Moline, IL 61265

Dear Mr. Hinton:

The Illinois Department of Transportation is nearing completion of the Milan Beltway Extension over the Rock River. This project will consist of the construction of approximately 2 miles of a 4-lane, access-controlled expressway on the Illinois side of the Quad Cities. The expressway will connect the Milan Beltway from its present terminus at Airport Road in Milan, across the Rock River, to the John Deere Expressway in Moline. The project includes: interchanges at Airport Road and at a relocated Blackhawk Rd./52nd Avenue at 7th Street, a grade separation at Interstate 280, and a four-lane bridge over the Rock River. The State of Illinois is providing the funding for this project.

The Department would like to meet with members of your staff to discuss the jurisdictional transfer of portions of the completed Milan Beltway Extension. Ms. Deana Hermes will be in contact with you around the first of May to set up this meeting.

If you have any questions, please contact Deana Hermes at 815.284.5457

Sincerely,

Gregory L. Mounts
District Engineer

By: Ross E. Monk
Engineer of Program Development
dsh.MBE/tr jurisdictionMol
cc: Michael Waldron



Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
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PROGRAM DEVELOPMENT

Studies and Plans
Consultant Services
FAU Route 5822 (Milan Beltway Extension)
Section 1-3 (Rock River Crossing)
Rock Island County

December 3, 1996

Mr. Gary E. Lange
Rock Island County Engineer
Post Office Box 797
Milan, Illinois 61624

Dear Mr. Lange:

This letter is to update you on the progress of the Preliminary Engineering study for the Milan Beltway Extension and to show a chronological record of the joint funding available.

Stanley Consultants sent a draft copy of the Wetland Hydraulic Analysis of the mitigation site to the District for review on October 24, 1996. This report was forwarded to our Central Office in Springfield on November 27, 1996, to have the Preliminary Wetland Design prepared. Once the design has been completed, it will be sent to the Corps of Engineers for review and approval of the 404 Permit application. The Type, Size & Location Drawing is approximately 80 percent complete at this time and is being prepared by our Central Office.

The Wetland Mitigation Plan and 404 Permit should resolve the last issue holding up the completion of the Environmental Impact Statement (EIS) and Project Design Report. The study has been delayed for several years to make revisions to comply with new and revised federal regulations and environmental requirements. The consultant has submitted a proposed supplement to us explaining all the revisions and changes that need to be made to update and finish the EIS and Project Report. We are ready to direct the consultant to proceed with completing the study reports.

This letter has been sent to each of the participating agencies so each may have an opportunity to review and comment on the following.

The Department requests each of the agencies to fulfill their obligation amounts (see attached spread sheet - Third Supplement column).

In addition, a third supplement is necessary to complete the remaining Phase I Engineering. The third supplement is necessary for the following reasons:

Mr. Gary E. Lange
Rock Island County Engineer
December 3, 1996
Page 2

1. The project was originally scoped and negotiated in April 1985 on the basis of an August 1987 completion. For various reasons, not attributable either to Stanley Consultants or its subconsultants, the work has extended well beyond the original Agreement Schedule. This, of course, has caused erosion of fee due to cost escalation and the inefficient "start and stop" operational procedures associated with sporadic periods of inactivity.
2. The drawn-out schedule also contributed to increased coordination and administrative costs and required additional meetings with various interested agencies to update environmental data and to reflect changing conditions impacting the project.
3. The project limits were expanded to the east and west on Airport Road.
4. The original Agreement was based on preparation of an "Environmental Assessment" (EA). Subsequently, we were directed to do a complete "Environmental Impact Statement" (EIS), which significantly contributed to increased direct time and duplicating costs.
5. Revised title commitments have been received for a number of the involved properties requiring modifications to the various right-of-way documents.

The total amount required from each agency is only that cost that would fulfill the maximum amount according to the terms of the original agreement. Please take steps to ensure this required funding can be met to bring this project to a conclusion. The terms of the original interagency agreement allow for an increase in the contract of up to 10 percent, with no further action by the signing agencies. Therefore, since the third supplement exceeds the terms of the maximum limit of the original agreement, the Department will take sole responsibility for the required funding to complete this project that is needed that is in excess of the maximum agreement amount.

Please contact John Wegmeyer, District Studies and Plans Engineer, at 815/284-5351 if you have any questions. We hope to have the consultant working on the final changes by early 1997 so the project can be completed by next spring.

Sincerely,

William D. Ost
District Engineer



Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
Telephone 815/284-2271

PROGRAM DEVELOPMENT

Studies and Plans

FAU Route 5822 (Milan Beltway)

Section 1-3

Rock Island County

Job No. P-92-096-84

Milan Beltway Extension over the Rock River

April 11, 2003

Mr. Gary Lange
County Engineer
Rock Island County
PO Box 797
Milan, IL 61264

Dear Mr. Lange:

The Illinois Department of Transportation is nearing completion of the Milan Beltway Extension over the Rock River. This project will consist of the construction of approximately 2 miles of a 4-lane, access-controlled expressway on the Illinois side of the Quad Cities. The expressway will connect the Milan Beltway from its present terminus at Airport Road in Milan, across the Rock River, to the John Deere Expressway in Moline. The project includes: interchanges at Airport Road and at a relocated Blackhawk Rd./52nd Avenue at 7th Street, a grade separation at Interstate 280, and a four-lane bridge over the Rock River. The State of Illinois is providing the funding for this project.

The Department would like to meet with members of your staff to discuss the jurisdictional transfer of portions of the completed Milan Beltway Extension. Ms. Deana Hermes will be in contact with you around the first of May to set up this meeting.

If you have any questions, please contact Deana Hermes at 815.284.5457.

Sincerely,

Gregory L. Mounts
District Engineer

A handwritten signature in dark ink, appearing to read 'RM' or similar initials.

By: Ross E. Monk
Engineer of Program Development
dsh.MBELtr jurisdictionCnty



Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
Telephone 815/284-2271

FILE COPY

PROGRAM DEVELOPMENT
STUDIES AND PLANS
Consultant Services
FAU Route 5822 (Milan Beltway Extension)
Section 1-3
Rock Island County
Job No. P-92-096-84

April 7, 2003

The Honorable Mark W. Schwiebert
Mayor, City of Rock Island
1528 Third Avenue
Rock Island, Illinois 61201-8678

Dear Mayor Schwiebert:

This is in response to your letter requesting that the Department try to accommodate a two lane ramp exiting to Blackhawk Road instead of the one lane ramp as originally proposed. We have attached a copy of the revised Interchange Design Study (IDS) sheet showing the design change incorporating the two lane ramp. The revised IDS has been approved by our Central Office.

If you have any questions, please feel free to contact Geoff Smith at 815/284-5510.

Sincerely,

A handwritten signature in black ink, appearing to read 'G. Mounts'.

Gregory L. Mounts
District Engineer

Enclosure
ST/gs-225/sb



FILE COPY *mm*

Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
Telephone 815/284-2271

PROGRAM DEVELOPMENT

Studies and Plans

FAU Route 5822 (Milan Beltway)

Section 1-3

Rock Island County

Job No. P-92-096-84

Milan Beltway Extension over the Rock River

April 11, 2003

Mr. Jim Johnson
Director of Engineering
City of Rock Island
1309 Mill St.
Rock Island, IL 61201

Dear Mr. Johnson:

The Illinois Department of Transportation is nearing completion of the Milan Beltway Extension over the Rock River. This project will consist of the construction of approximately 2 miles of a 4-lane, access-controlled expressway on the Illinois side of the Quad Cities. The expressway will connect the Milan Beltway from its present terminus at Airport Road in Milan, across the Rock River, to the John Deere Expressway in Moline. The project includes: interchanges at Airport Road and at a relocated Blackhawk Rd./52nd Avenue at 7th Street, a grade separation at Interstate 280, and a four-lane bridge over the Rock River. The State of Illinois is providing the funding for this project.

The Department would like to meet with members of your staff to discuss the jurisdictional transfer of portions of the completed Milan Beltway Extension. Ms. Deana Hermes will be in contact with you around the first of May to set up this meeting.

If you have any questions, please contact Deana Hermes at 815.284.5457.

Sincerely,

Gregory L. Mounts
District Engineer *GM*

By: Ross E. Monk
Engineer of Program Development
dsh.MBE/tr jurisdictionRI
c: George Seiz



**TRINITY
MEDICAL CENTER**

IOWA HEALTH SYSTEM

2701 17th STREET
ROCK ISLAND, IL 61201-5393
(309) 779-5000
WWW.TRINITYQC.COM

Monday, January 6, 2003

Ms. Deana Hermes, Project Manager
Illinois Department of Transportation
Division of Highways/District 2
819 Depot Avenue
Dixon, Illinois 61021-3500

RE: Citizen Comment - Public Hearing on FAUI 5822 (Milan Beltway)

Dear Ms. Hermes:

As President of Trinity Medical Center located at 500 John Deere Road, Moline, Illinois 61265, I am writing to express our concern regarding portions of the design of the new Milan Beltway. These proposed designs were brought to my attention after some of our staff attended the Public Hearing that IDOT held two weeks ago on December 19, 2002. From our review of this information, we have two main areas of concern: 1) the design of the proposed relocated 3rd Street, which is shown cutting through our hospital campus, and 2) the widening of the drainage easement, which runs north and south along our west boundary.

We have recently completed facilities expansion plans of our 7th Street Campus and are currently constructing Phase I of this plan which will provide a new obstetrics unit at this Campus. Since all of the future expansion of our campus is planned to be located to the south and west of our existing facility, we are very concerned that a public road, 3rd Street, is planned to cut through the southwestern portion of our property. Not only does this proposed roadway significantly impact our ability to expand Trinity's 7th Street Campus, it also causes the remaining parcel to be isolated from the campus.

The remaining parcel created by this new 3rd Street design will be bisected by a drainage ditch, which would have to be bridged to gain access to both sides. It also appears to be too small to construct the large medical office building that we have envisioned would be built at this location. There would also be safety issues for our patients, employees, and visitors having to cross the street to gain access to the main campus from this parcel plus the added safety concern caused by bringing additional public traffic across our parking lots and buildings.

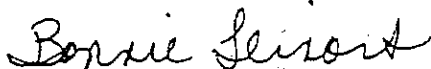
RECEIVED DISTRICT 2	TO	DATE	TIME	BY
JAN 13 2003				
DISTRICT 2, ILL. DIV. 2				
CONFER WITH DISTRICT ENGINEER				
PREPARE CORRESPONDENCE FOR THE DCS SIGNATURE				
PREPARE CORRESPONDENCE FOR YOUR SIGNATURE				

Our biggest concern is that the proposed design of 3rd Street along with the additional easement width added to the drainage ditch located at the western boundary of our campus, severely limits the hospital's ability to expand to the south and west on contiguous land and concentrate other medical services on the campus in the future. The location of this road at the southwestern portion of our campus limits not only the size and number of structures that can be placed on the campus in the future but also our ability to expand surface parking to support these structures.

In light of the aforementioned issues regarding the restricted use of our property due to the location, right of ways and safety concerns caused by the placement of 3rd Street as depicted at the Public Hearing, Trinity Medical Center requests consideration of a change to the plan as presented. Trinity Medical Center is interested in maintaining the integrity of the campus as much as possible, while understanding the need to connect the roadway system to the 3rd Street corridor. While we would prefer that this road not access our property at all, we understand that there are no other alternatives available. With that in mind, we are requesting that the planned access roadway connecting 3rd Street to our present south entrance be located as far south as possible, parallel with 52nd Avenue. By doing this, we will be able to preserve as much contiguous property outside of the public road system as possible and allow us maximum freedom for planning our future expansion to this campus.

We look forward to hearing from you and look forward to further discussion of these issues. Please give me a call at (309) 779-2250 at your earliest convenience. Thank you for your consideration.

Sincerely,



Bonnie Leinart, President
Trinity Medical Center

cc: Gregg Mounts, District Engineer
Bob Wagner, Project Manager



Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
Telephone 815/284-2271

PROGRAM DEVELOPMENT Studies and Plans

FAU Route 5822 (Milan Beltway)
Section 1-3
Rock Island County
Job No. P-92-096-84
Milan Beltway Extension over the Rock River

February 17, 2003

Mr. Lane Trefftz
Director of Facilities
Trinity Medical Center
2701 17th St.
Rock Island, IL 61201

Dear Mr. Trefftz:

Thank you for meeting with Mr. Geoff Smith and Ms. Deana Hermès of our staff on Wednesday, February 5, 2003 to discuss your concerns pertaining to the relocation of 3rd Street due to the proposed improvements of the Milan Beltway Extension. We have reviewed your concerns and have revised the plans to incorporate your comments.

Please review the attached drawing and contact this office with any comments you may have.

Sincerely,

Gregory L. Mounts
District Engineer

By: Ross E. Monk
Engineer of Program Development

dsh MBEltr trefftz



Illinois Department of Transportation

Division of Highways / District 2
819 Depot Avenue / Dixon, Illinois / 61021-3500
Telephone 815/284-2271

PROGRAM DEVELOPMENT Studies and Plans

FAU Route 5822 (Milan Beltway)
Section 1-3
Rock Island County
Job No. P-92-096-84
Milan Beltway Extension over the Rock River

March 20, 2003

Ms. Deb Petersen
Corporate Real Estate
Trinity Medical Center
2701 17th St.
Rock Island, IL 61201

Dear Ms. Petersen:

This letter is a follow up to a fax sent to your office on March 18th concerning the relocation of Third Street. Attached is a full-sized drawing showing the revised location of Third Street.

If you have any further comments or questions, please contact Deana Hermes at 815.284.5457.

Sincerely,

Gregory L. Mounts
District Engineer

By: Ross E. Monk
Engineer of Program Development

Attachments
dsh.MBE\tr petersen2



REPLY TO
ATTENTION OF:

Operations Division

DEPARTMENT OF THE ARMY
ROCK ISLAND DISTRICT, CORPS OF ENGINEERS
CLOCK TOWER BUILDING—P.O. BOX 2004
ROCK ISLAND, ILLINOIS 61204-2004

February 9, 1988

Mr. William D. Ost
District Engineer
Division of Highways/District 2
819 Depot Avenue
Dixon, Illinois 61021

Dear Mr. Ost:

Based on the information gathered during our onsite inspection and on information provided in your letters dated June 9, 1987, and January 27, 1988, the proposed Milan Beltway Extension (FAU Route 5822) will involve the placement of fill in Corps regulated wetlands adjacent to the Rock River in Section 18, Township 17 North, Range 1 West, Rock Island County, Illinois.

The project as proposed will require an individual Department of the Army permit.

Until an application is submitted and the public interest review is completed, we will not know if mitigation will be required for the portions of the wetlands which will be filled. Similar projects, however, have resulted in mitigation requirements such as wetland creation and/or enhancement.

Please submit an application to this office to initiate processing. The application should include details of any levee crossings, typical cross sections of the roadway through the wetlands, total acreage of wetland to be filled, and calculations for quantities of both temporary and permanent dredged or fill material required for the proposed work.

Should you have any questions, please contact our Regulatory Functions Branch by letter, or telephone Mr. Neal Johnson, 309/788-6361, extension 369.

Sincerely,

James H. Blanchar, P.E.
James H. Blanchar, P.E.
Acting Chief, Operations Division



DEPARTMENT OF THE ARMY
ROCK ISLAND DISTRICT, CORPS OF ENGINEERS
CLOCK TOWER BUILDING - P.O. BOX 2004
ROCK ISLAND, ILLINOIS 61204-2004

REPLY TO
ATTENTION OF:

March 12, 2003

Planning, Programs, and
Project Management Division

Mr. Ross E. Monk
Program Development Engineer
Illinois Department of Transportation
Division of Highways/District 2
819 Depot Avenue
Dixon, Illinois 61021-3500

RECEIVED DISTRICT 2	TO	FROM	NOTED	ACT	FYI	FILE
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PREPARE CORRESPONDENCE FOR YOUR SIGNATURE						
SIGNATURE DATE						

Dear Mr. Monk:

I received your letter dated February 12, 2003, concerning your response to our letter of comment, dated December 19, 2002, on your project: FAU Route 5822 (Milan Beltway), Section 1-3, Rock Island County, Job No. P-92-096-84, Milan Beltway Extension over the Rock River.

Rock Island District staff reviewed the information you provided. The measures you propose to maintain levee integrity appear to be adequate. If you have any questions regarding this issue, please contact Mr. Rodney Delp of our Emergency Management Division /Security Office by telephoning 309/794-5230, or by writing to our address above, ATTN: CEMVR-EM (Delp).

We have no other comments at this time. Thank you for the continued coordination concerning your proposed project. If you have any additional questions, please call Mr. Randy Kraciun of our Economic and Environmental Analysis Branch, telephone 309/794-5174.

Sincerely,

John P. Carr
John P. Carr
Acting Chief, Economic and
Environmental Analysis Branch